Wochnick, Heather M CIV USN (US)

From: Sent: To: Subject: Attachments:	Callaway, Rex CIV NAVFAC SW Monday, May 17, 2010 8:33 Gilkey, Douglas E CIV OASN (EI&E), BRAC PMO West; Macchiarella, Thomas L CIV OASN (EI&E), BRAC PMO West; Forman, Keith S CIV OASN (EI&E), BRAC PMO West; Kito, Melanie R CIV NAVFAC SW; Larson, Elizabeth A CIV OASN (EI&E), BRAC PMO West; Cummins, John M CIV NAVFAC SW; Liotta, Rita M CIV WEST Counsel FW: DeltaView Comparison: HPNS SFRA Changes to Navy ETCA, March 10 Doc DeltaView Comparison.rtf	
Categories:	Hunters Point	
Doug, et al:		
I am forwarding the SFRA's latest draft of the ETCA. As per our brief discussion this morning, let's try to review and comment on the draft by COB this Thursday. A reminder that we will be meeting with SFRA, Lennar, and the regulator on the 26 and 27 May to discuss the ETCA, AOC, etc. I'll follow up with EPA to see when we can expect to see a revised draft AOC and FFA Amendment and will let you know what we can expect on that front.		
-Rex		
Original Message From: Steinberg, Barry P. [mailto:Barry.Steinberg@KutakRock.com] Sent: Friday, May 14, 2010 12:04 To: Callaway, Rex CIV NAVFAC SW Cc: Elaine Warren; Hart, Gordon E.; Hailstocke-Johnson, Ericka M.; JAB@BCLTLAW.com; Celena Chen; Schlossberg, George R. Subject: DeltaView Comparison: HPNS SFRA Changes to Navy ETCA, March 10 Doc		
Rex,		
Here are our latest suggested changes to the ETCA. Please call me if you have any questions.		
Barry		
(v6 against v4)		

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Thank you.

SFRA Draft HPNS ETCA, 29 Jan 2010 Collective SFRA Changes to Navy March 10 Doc

EARLY TRANSFER COOPERATIVE AGREEMENT

COVERING PORTIONS OF HUNTERS POINT NAVAL SHIPYARD

BETWEEN

THE UNITED STATES OF AMERICA DEPARTMENT OF THE NAVY

AND

THE SAN FRANCISCO REDEVELOPMENT AGENCY, SAN FRANCISCO, CALIFORNIA

EARLY TRANSFER COOPERATIVE AGREEMENT COVERING PORTIONS OF HUNTERS POINT NAVAL SHIPYARD BETWEEN THE UNITED STATES OF AMERICA

THE UNITED STATES OF AMERICA DEPARTMENT OF THE NAVY

AND

THE SAN FRANCISCO REDEVELOPMENT AGENCY, SAN FRANCISCO, CALIFORNIA TABLE OF CONTENTS

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	United States of America and the San Francisco Redevelopment Agency
	for the conveyance of Hunters Point Naval Shipyard with Regard to IR
	Sites 7/18 and the Radiologically-impacted Area around Building 140
	dated Delete App 13. <u>EscrowLegally enforceable</u>
	<u>agreement and escrow</u> instructions to insure that Agency has obligation to
	accept title when conditions for transfer are met. These conditions include
	<u>RACR.</u> FOST acceptable to DTSC, EPA, <u>and</u> RWQB, <u>CDPH license</u>
	waiver. Draft of escrow instructions to be provided. FFA provisions with
	respect to IR 7/18 need to be drafted. Will IR 7/18 be excluded from the
	AOC terms? If so, what if any requirements will be imposed by EPA with
	respect to this parcel?

EARLY TRANSFER COOPERATIVE AGREEMENT COVERING PORTIONS OF HUNTERS POINT NAVAL SHIPYARD BETWEEN THE UNITED STATES OF AMERICA DEPARTMENT OF THE NAVY A N D THE SAN FRANCISCO REDEVELOPMENT AGENCY, SAN FRANCISCO, CALIFORNIA

THIS EARLY TRANSFER COOPERATIVE AGREEMENT ("Agreement") is made by and between the UNITED STATES OF AMERICA, acting by and through Naval Facilities Engineering Command ("Navy") and the SAN FRANCISCO REDEVELOPMENT AGENCY, San Francisco, California ("SFRA") recognized as the local redevelopment authority by the Office of Economic Adjustment ("OEA") on behalf of the Secretary of Defense and also a local public authority legally empowered to enter into this Agreement. Hereinafter, the Navy and the SFRA are each sometimes referred to individually as a "Party" and collectively as the "Parties."

GENERAL PROVISIONS

The Federal Government, for and on behalf of the citizens of the United States of America, acts as the steward of certain real property on which it operates and maintains military facilities necessary for the defense of the United States of America. Certain military facilities are no longer required for that mission, and, in accordance with various base closure statutory authorities, the Department of Defense ("DOD") closed and plans to dispose of real and personal property at those facilities. The Navy is authorized to dispose of real and personal property on Hunters Point Naval Shipyard ("HPNS"), to the City of San Francisco or to a local reuse organization approved by the City, in accordance with Section 2824 (a) of the National Defense Authorization Act for Fiscal Year 1991 (Public Law 101-510), as amended by Section 2834 of the National Defense Authorization Action Act for Fiscal Year 1994 (Public Law 103-160). The SFRA is a local reuse organization approved by the City of San Francisco to accept conveyance of HPNS property in accordance with the authorities set out above.

The Parties did execute and enter into that certain Conveyance Agreement Between the United States of America, Acting by and through the Secretary of the Navy, and the San Francisco Redevelopment Agency for the Conveyance of Hunters Point Naval Shipyard, dated March 31, 2004 ("Conveyance Agreement").

Under the Comprehensive Environmental Response, Compensation and Liability Act ("CERCLA"), 42 U.S.C. Section 9620(h)(3)(C), Federal property may be transferred prior to the

completion of all remedial action necessary to protect human health and the environment. Under this early transfer authority, the Navy intends to convey title to, among other property, the portion of HPNS property known as the Area Covered by Environmental Services (hereinafter "ACES"), to the SFRA. The ACES is defined in Section 222 below and shown in Appendix 2. The SFRA assumes responsibility for certain environmental response activities (hereinafter the "Environmental Services," as defined in Section 211 below) for the consideration set forth in this Agreement. The principal purpose of this Agreement is to facilitate early transfer and redevelopment by providing the contractual vehicle under which the SFRA will perform the Environmental Services in the ACES and be compensated for such performance.

It is in the public interest and will be beneficial to the Navy and the SFRA for the SFRA to cause to be performed the Environmental Services at the ACES. As set forth in the Amended Federal Facilities Agreement ("Amended FFA"), as defined in Section 231 below, the Navy will resume CERCLA responsibility for compliance with the Amended FFA in the event of a Finding of Default as provided in the Administrative Order on Consent ("AOC") as hereinafter defined, or upon a failure of the Navy to continue its funding obligations, as described in Article IV, or upon a termination of this Agreement pursuant to Sections 701 and 1003 below. Notwithstanding any other provisions of this Agreement, the Navy is not a party to, bound by, or responsible for compliance with any of the provisions of the AOC. The Navy's obligations pursuant to the Amended FFA are not affected by this Agreement with respect to Navy Retained Conditions, as defined in Section 206.

 This Agreement benefits the Navy and the SFRA because it facilitates early transfer and immediate reuse by allowing the SFRA to cause to be performed certain environmental remediation activities and simultaneously facilitates redevelopment as defined herein. This Agreement, executed as part of an early transfer, facilitates SFRA access and control to the ACES in conjunction with implementation of the SFRA's Reuse Plan (as defined in Section 220 below). In addition, early transfer will allow the Navy to convey title in compliance with CERCLA requirements at an earlier date than could otherwise be achieved. This Agreement is a Cooperative Agreement within the meaning of 31 U.S.C. Section 6305 and 10 U.S.C. Section 2701(d)(1).

In accordance with 42 U.S.C. 9620 (h)(3)(C)(iii), after all remedial response action necessary to protect human health and the environment with respect to any hazardous substances remaining on the ACES on the date of transfer has been taken, the Navy will deliver to the SFRA an appropriate document containing the CERCLA warranty that "all response action necessary to protect human health and the environment with respect to any substance remaining on the property on the date of transfer has been taken ..."

The Navy and the SFRA have entered into this Agreement for the purpose of establishing the terms and conditions necessary to obtain Regulatory Closure for the ACES and ensure the execution of Long-Term Obligations associated with Regulatory Closure. The Navy

agrees to provide funds to the SFRA in accordance with and subject to the provisions of this Agreement and to undertake and complete its obligations under Section 302 hereof. The SFRA agrees to perform the Environmental Services in accordance with and subject to the provisions of this Agreement.

Article I SCOPE AND PURPOSE

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Section 101. Performance of Environmental Services Scope of Agreement

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The SFRA shall cause to be performed agrees to assume the Navy's responsibility to perform the Environmental Services in accordance with and subject to the provisions of this Agreement subject to the receipt of funding from the Navy in the amount of The Environmental Services, to the extent required to be performed under this Agreement, with regard to the ACES, shall achieve Regulatory Closure and comply with Long Term Obligations for Known Conditions and Insured Unknown Conditions throughout the ACES as provided herein shall satisfy the requirements of CERCLA including but not limited to as provided for in the CERCLA Record of Decisions ("ROD") (as defined in Section 207) (including Explanation(s) of Significant Differences and ROD amendments), the National Contingency Plan ("NCP"), and the AOC (as hereinafter defined), but excluding those RODS, ESDs and amendments which, pursuant to section 206, are determined to be Navy Retained obligations. The SFRA shall not be responsible for any Navy-Retained Conditions subject to the provisions of this Agreement. [Note: this assumes that all PCAP work will be completed prior to transfer pursuant to Section 302(a), and Articles IV, V and VI The SFRA does not assume by this Agreement any obligation or liability not expressly identified as such by the SFRA in this Agreement.

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Section 102. Performance Method

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The This Agreement, the CERCLA RODs (including Explanation(s) of Significant Differences and ROD amendments) and associated Remedial Design reports, and AOC together establish the process for the SFRA obtaining Regulatory Closure within the ACES. 's performance of the Environmental Services. By the execution of this Agreement, the Navy concurs with the Regulatory Closure process set forth in this Agreement and, the CERCLA RODs (including Explanation(s) of Significant Differences and ROD amendments), and all documents and approvals referenced therein with respect to performance of Environmental Services and associated Remedial Design reports, and the AOC.

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Article II DEFINITIONS

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Section 201. Agreement

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The term "Agreement" means this Early Transfer Cooperative Agreement.

Section 202. Navy's Representative

The <u>term</u> Navy's representative <u>for execution purposes is means the</u> Naval Facilities Engineering Command, which is responsible to the office of the Secretary of the Navy for environmental remediation within the ACES, or its successor.

Section 203. SFRA

The term "SFRA" means the San Francisco Redevelopment Agency, a Redevelopment Authority of the State of California, recognized as the local redevelopment authority for the HPNS by the OEA on behalf of the Secretary of Defense. The SFRA is an entity that is within the meaning of the term "local government agency" as such term is used in 10 USC Section 2701(d)(1), with which the Navy is entitled to enter into "agreements on a reimbursable or other basis."

Section 204. Hunters Point Naval Shipyard

The term "Hunters Point Naval Shipyard" or "HPNS" means that portion of the real property at the former Hunters Point Naval Shipyard, shown on the map attached as Appendix 1 and incorporated herein by reference.

Section 205. Administrative Order on Consent ("AOC").

The term "Administrative Order on Consent" or "AOC" means that certain signed agreement executed between the SFRA, [Lennar entity]HPS Development Co., LP, and the Environmental Regulatory Agencies dated XX-XX-XXXX.

Section 206. Navy-Retained Conditions

The following term "Navy-Retained Conditions" are not within the scope of the Environmental Services covered by this Agreement and the SFRA is not responsible for conducting, investigating or remediating them under this Agreement means: (i) Unexploded Ordnance; Military Munitions; chemical, radiological or biological warfare agents; and Radiological Materials; (ii) the performance of CERCLA five-year reviews for years 2013 and 2018 for remedies selected in CERCLA RODs issued by the Navy; (iii) any other activity identified as the responsibility of the Navy in the Amended FFA, and (iv) any change to requirements associated with Unexploded Ordnance; Military Munitions; chemical, radiological or biological warfare agents; and Radiological Materials in the CERCLA RODs set forth in an Explanation of Significant Differences under CERCLA or a ROD amendment; (v) unknown uninsured conditions.—; and (iv) Uninsured Conditions. The term Navy-Retained Conditions dodoes not include Ineligible Work as defined in Section 218 below. Environmental Services do not include costs or work required by Regulatory Agencies due to any

change to a CERCLA ROD or set forth in an Explanation of Significant Differences under CERCLA or a ROD Amendment except:

a. to the extent covered by insurance, or

b. not attributable to the negligence or misconduct of SFRA

In the event of such change, the Parties agree to meet, determine whether the costs or work are Navy Retained pursuant to the criteria above and if they are, to identify the Navy's funding source and schedule and to consider the addition of and payment for such work to the ETCA or to arrange for some other contractual relationship.

In the performance of Navy Retained conditions, the Navy agrees to minimize the interference with SFRA's performance of Environmental Services and development work to the extent practicable and consistent with the protection of human health and the environment.

Section 207. CERCLA RODs

The term "CERCLA RODs" means the CERCLA Record of Decision for Parcel B dated January 14, 2009, and the CERCLA Record of Decision for Parcel G dated February 18, 2009, [EPA and Navy are to resolve "who is United States."] amendments thereto, and explanation of significant differences thereto. 2009.

Section 208. Regulatory Closure

The Term "Regulatory Closure" means approval or certification of completion of any by appropriate Regulatory Agencies identified in Section 226of all RACRs necessary remedial or corrective action required to address KnownCost Cap Insured Conditions and Additional Insured-Unknown Conditions throughout the ACES including but not limited to that required by the CERCLA RODs (including Explanation(s) of Significant Differences and ROD amendments), and the AOC, or the issuance of a "No Further Action" letter or equivalent finding by the appropriate Environmental Regulatory Agency or Agencies pursuant to the statutes and regulations administered by those Agencies with respect to the ACES and undertaken by the SFRA pursuant to this Agreement. The term "Regulatory Closure" shall include without limitation Certifications of Completion issued by EPA as set forth in Article XVII of the AOC.

Section 209. Navy and Government

The terms "Navy" and "Government" are used interchangeably herein.

Section 210. Long-Term Obligations

The term "Long-Term Obligations" means any long-term review, monitoring, reporting and institutional control ("IC") and operation and maintenance requirements that are required in support of and after Regulatory Closure to address any necessary remedial or corrective action required to address Knownto be performed after a RACR has been approved pursuant to the

AOC to address cost Cap Insured Conditions and Insured Unknown Additional Insured Conditions throughout the ACES including but not limited to that associated with or in furtherance of the CERCLA RODs (including Explanation(s) of Significant Differences and ROD amendments), and AOC, including providing existing records and reports for the Navy's preparation of the CERCLA five year reviews for years 2013 and 2018 and SFRA preparation of the CERCLA five-year reviews thereafter.

Section 211. Environmental Services

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The term "Environmental Services" means activities funded by this agreement Agreement solely with respect and limited to the Cost Cap Insured Scope of WorkConditions and Additional Insured Conditions necessary to obtain Regulatory Closure throughout the ACES, and associated Long-Term Obligations upon which such Regulatory Closure is conditioned except to the extent that such Longterm Long-Term Obligations are attributable to Navy Retained Obligations. Conditions. The term "Environmental Services" does not include the performance of Navy-Retained Conditions as defined in Section 206 or Ineligible Work as defined in Section 218 below .; Ineligible Work;, any work associated with implementing amendments of, or Explanations of Significant Differences (ESDs) with, the CERCLA RODs; any work associated with the migration of a Pollution Condition from outside the ACES onto, into, or under the ACES; or any work associated with the migration of a Pollution Condition from the ACES onto, into or under Parcel F, except to the extent such migration is caused or contributed to by the negligence of SFRA or any party acting on its behalf..

Section 212. Cost Cap Insured Scope of Work Conditions

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The term "Cost Cap Insured Scope of Work" means work necessary to address environmental conditions that is Conditions" means Pollution Conditions that are within the coverage grant and not excluded of the cost overrun insurance component of the Environmental Insurance Policies, and includes such work Pollution Conditions even after the expiration of the term of, or exhaustion of the limits of, the cost overrun insurance component of the Environmental Insurance Policies, except to the extendextent such Work Pollution Condition is a Navy-Retained Condition. [Note: If Navy retained, it would not be in the coverage grant]

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Section 213. Additional Insured Conditions

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"Additional Insured Conditions" The term means those environmental conditions Pollution Conditions in the ACES that are not within the insured scope of work Cost Cap Insured Conditions but are otherwise within the coverage grant and not excluded of the This term also includes any environmental Environmental Insurance Policies. condition Pollution Condition that otherwise would have been an Additional Insured Condition but for which coverage was denied by the insurance provider solely due to the failure of the SFRA or named insured to comply with any requirements as set forth in the Environmental Insurance Policies ("Excluded Insured Condition"). The term "Insured

Conditions" shall include Excluded Insured Conditions, but only to the extent of specific costs that would have otherwise been funded by the Environmental Insurance Policies but for such failure of the SFRA or the named insured.

Section 214. Uninsured Condition(s).

The term "Uninsured Condition(s)" means those <u>environmental conditionsPollution</u> Conditions that are not "Cost Cap Insured Conditions or "Additional Insured Conditions".

Section 215. Radiological Materials [Need to discuss further]

The term "Radiological Materials" means solid, liquid, or gaseous material derived from U.S. Government activities, that contains radionuclides regulated by the Atomic Energy Act of 1954, as amended, and those materials containing radionuclides defined as being derived from the Navy's work on, including the following: nuclear propulsion plants for ships and submarines; nuclear devices and nuclear components thereof, and; radiographic and instrument calibration sources and various instrumentation and radioluminescent products manufactured for military applications. The term "Radiological Materials" does not include products commonly used in non-military applications such as radioluminescent signs, tungsten welding electrodes and household smoke detector components—except to the extent that such products were used for military repair or maintenance activities or are located within the ACEs as a result of Operation Crossroads. [Need to discuss procedures in event Radiological Materials are encountered unexpectedly.], that do not require special handling or treatment as a result of the materials containing radionuclides, or are otherwise subject to regulatory standards that would be applied in the absence of such radiological materials.

Section 216. Environmental Insurance Policies

The term "Environmental Insurance Policies" means the environmental insurance policy(ies) issued and approved pursuant to Section XXXXX and meeting the requirements of Section XXXXX below and attached as Appendix 4.which the SFRA shall procure in accordance with Section 712.e of this Agreement.

- Section 217. Reserved
- Section 217. Pollution Condition means . . . [Insert the exact definition from the Environmental
 Insurance Policies]

Section 218. Ineligible Work

The term "Ineligible Work" means the performance of any <u>one</u> or more of the following work:

a. Cleanup of: (1) lead based paint ("LBP") and asbestos containing materials ("ACM") incorporated into building materials in their original location and not previously demolished by the Navy or its contractors or (2) lead in soil resulting from natural weathering of LBP from buildings and structures.

b. Cleanup of pesticides and herbicides applied in accordance with the requirements of the Federal Insecticide, Fungicide, and Rodenticide Act (FIFRA) and its predecessors including, but not limited to, chlordane properly applied as a termiticide to presently existing wooden structures, their foundations, and underlying soils. [note EPA comment on draft FOSL: consumer product exemption does not apply. Further, 40 CFR 302.4 specifically lists chlordane and other termiticides as a CERCLA hazardous substance, pursuant to 42 USC 9602. What is the basis for excluding remedial work for a specifically designated hazardous substance? Further, if soils containing pesticides were moved by the Navy from the location where the pesticides were applied, what is the basis for rendering the cost for cleanup of such soil ineligible? What is basis upon which proper application is to be determined?]

e. Management and off site disposal of contaminated soil or solid waste excavated or generated during the course of Redevelopment Activity within any portion of the ACES for which all appropriate Environmental Regulatory Agencies have previously approved Regulatory Closure following: (1) the installation of a cap/cover remedial action by the SFRA, or (2) issuance of an approved Remedial Action Completion Report ("RACR") following installation of a cap/cover remedial action by the Navy.

<u>c.</u> <u>d.</u> Additional remediation necessary to implement a change in land use from the land uses set forth in the <u>1997</u> Reuse Plan.

e. Management and disposal of construction and demolition debris, except to the extent such debris is generated in the course of Redevelopment Activity an activity required by the AOC, such as the demolition of hardscape necessary to install a monitoring well.

<u>d.</u> <u>f.</u> Clean up of contaminants within existing buildings and structures, that have not been released into the environment; except <u>the following shall not be Ineligible Costsfor</u> removal of liquids, solids, gases, sediments, and/or sludges from and including oil/water separators and other equipment and containment vessels within or beneath structures to the extent the equipment and vessels were not reasonably discovered by visual inspection during a <u>preconveyance</u> walk-through in which both parties participated.

<u>e.</u> <u>g. Any reconstruction, alteration, or replacement of any initial eap/cover containment remedial action constructed pursuant to a ROD (including but not limited to reconstructed, altered, or replaced cap/covers incorporating soil vapor barriers for enclosed structures), but only to the extent that such reconstruction, alteration or replacement is the result of (i) SFRA's failure to implement and/or enforce required institutional controls, or (ii)</u>

Redevelopment Activity. activity associated with disturbing or altering a cover, cap or other component of an environmental remedy installed pursuant to the AOC, except to the extent such disturbance or alteration is necessary to comply with the AOC as a result of actual or potential remedy failure, or as a result of addressing Pollution Conditions other than those addressed by the cover, cap or other environmental remedy.

f. h. Non-cleanup environmental compliance activities relating to redevelopment/construction following conveyance (e.g., compliance with air quality permit requirements for control of fugitive dust emissions that are not contaminated with hazardous substances or petroleum and the National Pollutant Discharge Elimination System ("NPDES") stormwater discharge permit requirements regulating excavation/disturbance of soil that is not contaminated with hazardous substances or petroleum).

i. Any other work or activity that is not related to: (1) achieving "Regulatory Closure" for releases of hazardous substances or petroleum within the ACES, or (2) performing associated "Long-term Obligations."

j. <u>All</u> Regulatory Enforcement Activities unrelated to regulatory oversight.

k. Cleanup that is required as a result of a violation of: (i) use restrictions by the SFRA, its successors and assigns, or (ii) any land use restriction, groundwater restriction, deed covenant or IC applicable to the ACES.

1. Cleanup arising from the failure of the SFRA, its successors and assigns, to operate or maintain a remedy as required by the PCAP or USEPA through the CERCLA RODs (including Explanation(s) of Significant Differences and ROD amendments), AOC, Land Use Control Remedial Design Reports ("LUC RD"), Risk Management Plan ("RMP") and/or Operation and Maintenance Plan ("OMP").

m. Except to the extent any portion of Ineligible Work is a Navy Retained Condition, the Navy shall have no responsibility for Ineligible Work, and no funds provided under Section 302(a) may be used by the SFRA to fund Ineligible Work; provided, however, that nothing in this Agreement shall prohibit the SFRA, within its sole discretion, from performing Ineligible Work at the SFRA's own cost and expense. NOTE TO NAVY: This should be moved out of definitions to an operative section. SFRA shall have no obligation to address activities defined as Ineligible Work,

except to the extent work is funded by the Navy or the Environmental Insurance Policies.

Section 219. Redevelopment Activity Parcel F

The term Redevelopment Activity means activities undertaken which are not pursuant to a CERCLA ROD remedy.

Parcel F shall mean the submerged area more particularly described in Exhibit .

Section 220. Reuse Plan

 The term "Reuse Plan" means that certain Redevelopment Plan for the HPNS, approved by the Mayor and Board of Supervisors for the City of San Francisco in July of 1997, as such Redevelopment Plan has been amended as of the date of the execution of this Agreement by the following documents: (i) XXXX and (ii) XXXX, all in accordance with the California Community Redevelopment Law (Health and Safety Code Section 33000, et seq.).

Section 222. Area Covered by Environmental Services

The term "Area Covered by Environmental Services" or "ACES" means that area identified on the map in Appendix 2. , and specifically excludes IR Sites 7/18 and the radiologically-impacted area.

Section 223. Unexploded Ordnance/Munitions or Explosives of Concern

The term "Unexploded Ordnance" or "UXO" means Military Munitions that have been fired, dropped, launched, projected, or otherwise placed, abandoned or disposed of in such manner as to constitute a hazard to military or non-military operations, installations, personnel, or material and remain unexploded either by malfunction, design, or any other cause.

Section 224. Military Munitions

The term "Military Munitions" means all ammunition products and components produced or used by or for DOD or the United States Armed Services for national defense and security, including military munitions under the control of DOD, the United States Coast Guard, the United States Department of Energy ("DOE") and National Guard personnel. The term "Military Munitions" includes but is not limited to confined gaseous, liquid, and solid propellants, explosives, pyrotechnics, chemical and riot control agents, smokes, and incendiaries used by DOD components, including bulk explosives and chemical warfare agents, chemical munitions, rockets, guided and ballistic missiles, bombs, warheads, mortar rounds, artillery ammunition, small arms ammunition, grenades, mines, torpedoes, depth charges, cluster munitions and dispensers, demolition charges, and devices and components thereof. The term "Military Munitions" does not include wholly inert items and non-standard explosive devices made from either military or non-military materials by personnel unrelated to DOD. However, the term "Military Munitions" does include non-nuclear components of nuclear devices managed under DOE's nuclear weapons program after all required sanitization

1	operations under the Atomic Energy Act of 1954, as amended, 42 U.S.C. §§2011 et seq., have
2	been completed.
3	7
4	Section 225. Navy Obligations
5	Technical Specifications and Requirement Statement or TSRS.
6	
7	The term "Technical Specifications and Requirement Statement or "TSRS" means the statement
8	of work included in Appendix .
9	
10	The term "Navy Obligations" means the obligations of the Navy as set forth in Section
11	302 hereof.
12	
13	Section 226. Regulatory Oversight <i>[EPA and Navy were to address and discuss]</i>
14	2
15	a. The term "Regulatory Oversight" includes the following services provided by any
16	Environmental Regulatory Agencythe United States Environmental Protection Agency,
17	the California Department of Toxic Substances Control ("DTSC"), and the San Francisco
18	Bay Water Quality Control board ("Water Board") which are considered allowable costs
19	under this Agreement. Technical review of documents or data;
20	
21	a. Technical review of documents or data;
22	
23	b. Identification and explanation of state applicable or relevant and appropriate
24	requirements (ARARs);
25	
26	c. Site visits other than enforcement inspections;
27	······································
28	d. Technical Review Committee (TRC) or appropriate community outreach
29	program if applicable;
30	program is approach,
31	e. Administration of the Cooperative Agreement, technical review and comment
32	on all documents and data regarding DoD prioritization of sites;
33	
34	e. f. Determination of scope and applicability of agreements [elaborate], excluding
35	any litigation costs against the U.S. Government;
36	any magazion costs against the class covernment,
37	f. g. Independent quality assurance/quality control samples not to exceed ten percent
38	of the samples collected.
39	
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41	Section 227. Regulatory Enforcement Activities
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In accordance with 10 U.S.C. 2701(d)(3), regulatory enforcement costs are not allowable costs under this Agreement. The term "Regulatory Enforcement Activities" includes:

a. Activities associated with the City of San Francisco taking, or preparing to take, enforcement actions against third parties for alleged violations of laws, regulations, or enforceable agreements associated with environmental protection, public health or safety or alleged violations of land use restrictions set forth in quitclaim deed(s) or in a Covenant to Restrict the Use of Property ("CRUP"), as hereinafter defined, on the ACES; or

b. Activities associated with USEPA, DTSC, the Water Board, CDPH, or other independent State or Federal regulatory agency with jurisdiction over the ACES taking, or preparing to take, enforcement actions against the SFRA, or its contractors or agents, for alleged violations of laws, regulations, or enforceable agreements associated with environmental protection, public health or safety.

Section 228. Grants Officer

The Navy'sterm Grants Officer ismeans the Director of Acquisition, NAVFACENGCOM, and is the only authorized Government official who can make changes and obligate funds under this Agreement.

Section 229. Environmental Regulatory Agency or Agencies

The term "Environmental Regulatory Agency or Agencies" means the United States Environmental Protection Agency ("USEPA"), the California Department of Toxic Substances Control ("DTSC"), and the San Francisco Bay Water Quality Control Board ("Water Board"), and the California Department of Public Health ("CDPH"), or other independent state or federal agency with jurisdiction over the Environmental Services.

Section 230. Covenant to Restrict the Use of Property

The term "Covenant to Restrict the Use of Property" or "CRUP" means that certain document required by the CERCLA RODs that identifies the environmental covenants and restrictions that shall apply to the ACES. These environmental covenants and restrictions are necessary for the protection of human health and the environment and the implementation of final remedies for the ACES.

Section 231. Amended Federal Facilities Agreement

- The term "Amended Federal Facilities Agreement" or "Amended FFA" means that certain document executed by the Navy, USEPA, DTSC, and the Water Board dated
- 42 _____, whereby the parties to the original Federal Facilities Agreement for the HPNS dated
- January 22, 1992 ("FFA"), amended such FFA.

Section 232. Petroleum Corrective Action Plans [Delete this section if all PCAP work is completed prior to transfer]

The term "Petroleum Corrective Action Plans" or "PCAPs" means the Petroleum Corrective Action Plan entered into among SFRA, the Water Board and DTSC effective concurrent with the Effective Date and addressing petroleum releases associated with the ACES that are not otherwise addressed within the CERCLA RODs.

Section 233. Remedial Action Closeout Report or RACR

The term "Remedial Action Closeout Report or RACR" means [INSERT exact definition from AOC (to be written).

Article III OBLIGATIONS OF THE PARTIES

Section 301. Obligations of the SFRA

In consideration of the Navy's agreement to pay the SFRA for allowable costs in the amount specified in Section 302 below, the terms of this Agreement, the provisions of Title 32 of the Code of Federal Regulations ("CFRs"), and the applicable Office of Management and Budget ("OMB") Circulars, the SFRA assumes responsibility for performing the Environmental Services. The Environmental Services shall be conducted in a manner generally consistent with the TSRS, except to the extent SFRA reasonably determines it is necessary to vary from the TSRS in order to comply with the CERCLA RODS or a directive issued by an Environmental Regulatory Agency. [Note: Need to see form and content of TSRS]

a. In consideration of the Navy's agreement to pay the SFRA for allowable costs in the amount specified in Section 302 below, the terms of this Agreement, the provisions of Title 32 of the Code of Federal Regulations ("CFRs"), and the applicable Office of Management and Budget ("OMB") Circulars, the SFRA assumes responsibility for performing the Environmental Services. Subject to the provisions of Sections 302 hereof, the SFRA agrees that it shall cause to be performed the necessary Environmental Services unless the costs associated therewith exceed the funds provided by the Navy and the environmental insurance policies hereunder. In the event that an Environmental Regulatory Agency requires changes to the Environmental Services necessary to satisfy the CERCLA RODs (including Explanation(s) of Significant Differences and ROD amendments), and AOC, the SFRA shall conduct and bear the cost of such services except to the extent that the costs and work associated with such change are Navy Retained Conditions as defined in section 206. If the SFRA transfers a portion of the ACES to another party, SFRA shall remain responsible for performing the Environmental Services on that portion. The SFRA shall ensure that the initial

cap/covers required by the CERCLA RODs shall be installed throughout the ACES before transferring its final property interest within the ACES to a third party or _____no later than seven (7) years after the <u>date of</u> execution of this Agreement by both parties, whichever shall occur first.

b. The SFRA's obligation to perform Environmental Services is expressly conditioned upon the Navy providing funding for performing the Environmental Services in accordance with Section 302 hereof. However, to the extent that the Navy pays a portion of the funding set forth in Section 302 hereof, but fails to pay the full amount set forth in that Section, or in the event that the Agreement terminates pursuant to Section 1003 hereof, the SFRA's obligations shall be limited to only that portion of Environmental Services which have been performed by use of the funds actually provided by the Navy or the insurer as set forth in Section 712. Bb hereof. Any dispute with respect to delineating the portion of the Environmental Services performed with the use of such partial funding shall be subject to dispute resolution pursuant to Section 1001 hereof. The SFRA shall make reasonable progress toward performing Environmental Services.

c. The SFRA shall conduct audits and shall provide performance and financial reports to the Navy in accordance with Section 301.e-f below.

d. The SFRA shall cause the performance of the Environmental Services in a manner that will not unreasonably delay any action that the Navy determines that it may undertake in order to address Navy-Retained Conditions.

e. The SFRA shall indemnify the Navy pursuant to the terms of Section 711.0 711hereof.

f. Non-Federal Audits, Performance Reporting & Financial Reports.

(1) The SFRA is responsible for obtaining annual audits in accordance with the Single Audit Act Amendments of 1996 (31 USC 7501-7507) and revised OMB Circular A133, "Audits of States, Local Governments, and Non-Profit Organizations." The audits shall be made by an independent auditor in accordance with generally accepted government auditing standards covering financial audits. The costs of audits made in accordance with this section are allowable costs under this Agreement.

(2) The SFRA is responsible for assuring compliance with applicable Federal requirements and that performance goals are being achieved. In accordance with 32 CFR 33.40, the SFRA shall submit timely performance reports to the Navy. All reports shall be submitted to the Navy on the same basis as the SFRA, its developer, or its contractors submit such information to the insurance provider.

(3) In accordance with 32 CFR 33.41, the SFRA shall submit timely financial status reports to the Navy. All reports shall be submitted to the Navy on the same basis as the SFRA, its developer, or its contractors submit such information to the insurance provider.

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The SFRA shall provide the Navy notice within thirty (30) calendar days of fg. receiving notice by Environmental Regulatory Agencies, or other third parties, of the existence of any condition Pollution Condition at the ACES that suggests that an action is necessary for which the SFRA is not responsible under this Agreement. If the SFRA is served with a complaint or written notice by an Environmental Regulatory Agency, the SFRA shall provide the Navy with a copy of such document no later than seven (7) calendar days following the service of such document. If the SFRA discovers a potential Pollution Condition in the ACES that the SFRA reasonably believes is a Navy-Retained Condition, the SFRA shall make an initial determination whether such potential Pollution Condition is in fact a Navy-Retained Condition before incurring such costs or obligations. If, despite using commercially reasonable efforts to avoid incurring such costs to take action it reasonably deems necessary and before it is able to meet and confer with the Navy in accordance with Section 302(h) below, the SFRA incurs uninsured costs or obligations with respect to a Navy-Retained Condition, the SFRA may seek reimbursement from the Navy, subject to the Navy's funding limitation as set forth in Section 401, hereof, and the dispute resolution provisions of Section 1001 hereof. Nothing in this Agreement shall be construed as a Navy promise or obligation to provide such reimbursement, provided, however, subject to its funding limitations and the Anti-Deficiency Act, the Navy shall use reasonable efforts to obtain funds to reimburse the SFRA for the SFRA's reasonable costs incurred under this Section 301.g, if SFRA seeks reimbursement.

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... Within thirty (30) calendar days of the either making a determination pursuant to 301.g or otherwise receiving actual notice of any condition that there is a Navy Retained Condition at or affecting the ACES or that the SFRA discovers, for which the SFRA is not responsible under Section 302 hereof, the SFRA shall notify the Navy of such condition. The exception to this duty is that the SFRA shall notify the Navy of the discovery of any UXO, biological warfare agents, or radiological or chemical warfare agents within twenty-four (24) hours of any such discovery. The Parties shall, within thirty (30) calendar days after such notification, and five (5) calendar days in the case of notification of UKO biological warfare agents, or radiological or chemical warfare agents meet and confera reasonable time under the circumstances, meet and confer in consultation with the appropriate Environmental Regulatory Agency or Agencies, regarding any appropriate coordination that might be required in order to address the circumstances. As part of such meet and confer obligation, the Parties shall in good faith endeavor to agree as to whether such condition is within the scope of the Environmental Services or is a Navy-Retained Condition, and if a Navy-Retained Condition, whether the Navy or the SFRA will perform the work to address such Navy-Retained Condition, and if to be performed by the SFRA, identify the Navy's funding source and schedule of payment. If the Parties cannot agree whether a Pollution Condition constitutes a Navy-Retained Condition, or disagree about the action or funding required in response to any such condition, the matter may be submitted to dispute resolution under Section 1001.

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Notwithstanding the provisions of the preceding Section 301.e. hereof, but subject to the Navy's funding limitation as set forth in Section 401 hereof, the SFRA shall have the right, but not the duty, to take or cause to be taken the following actions within the ACES with respect to Navy-Retained Conditions:

- Investigation Activities. Any activity necessary to determine the existence, nature, character and extent of conditions potential Pollution Conditions that may constitute Navy-Retained Conditions.
- (2) Emergency Actions. Any action necessary to prevent or mitigate imminent harm to human health or the environment to the extent that it is not possible to provide notice to the Navy before such action is necessary.
- (2) The SFRA shall notify the Navy within fifteen (15) business days after the SFRA takes or causes to be taken any action under Section 301.hi.(1) hereof and as soon as possible after action is taken under Section 301.i(2). If the Navy disputes an SFRA action taken under Section 301.hi(1), the Navy may initiate dispute resolution procedures under Section 1001 hereof.
- If the SFRA discovers a condition in the ACES that the SFRA reasonably believes is a Navy Retained Condition, the SFRA shall make an initial determination whether such condition is in fact a Navy Retained Condition before incurring such costs or obligations. If, despite using commercially reasonable efforts to avoid incurring such costs, the SFRA incurs costs or obligations with respect to a Navy-Retained Condition, the SFRA may seek reimbursement from the Navy, subject to the Navy's funding limitation as set forth in Section 401, hereof, and the dispute resolution provisions of Section 1001 hereof. Nothing in this Agreement shall be construed as a Navy promise or obligation to provide such reimbursement, provided however that, subject to its funding limitations and the Anti-Deficiency Act, the Navy shall use its best efforts to obtain funds to reimburse SFRA for its reasonable costs incurred under this Section 301 (g).
- The SFRA shall provide to the Navy all information obtained or developed by the SFRA with respect to any Navy-Retained Conditions that the SFRA discovers.
- k. The SFRA shall obtain the Environmental Insurance Policies, and other insurance required, as described in Section 712, herein.
- 1. The SFRA shall conduct annual site inspections to ensure compliance with the Long Term Obligations by future transferees of the ACES and preparepursuant to the LUC RD and CERCLA RODs, AOC, CRUP and deeds and shall assure preparation of any applicable compliance monitoring reports and certificates as required under the LUC RD and CERCLA

RODs (including Explanation(s) of Significant Differences and ROD amendments) and the AOC. The SFRA shall notify and obtain approval from the Navy, which approval shall not be unreasonably withheld, of any change in land use that is inconsistent with the use restrictions and assumptions contained in the CRUP or described in the CERCLA RODs (including Explanation(s) of Significant Differences and ROD amendments), which approval shall be based upon a determination that such change in use does not represent significant increase in risk to human health and the environment. After receiving approval, for such use from the other signatories to the Amended FFA the SFRA shall notify and obtain approval from the Navy-associated with environmental restrictions on the use of the ACES.

Section 302. Obligations of the Navy

a. The maximum funding obligation of the Navy to the SFRA for performing the Environmental Services during the term of this Agreement is \$______, which shall be paid in one advance payment which shall be made within -- (--) days after recordation of the deed conveying title to the Early Transfer Property from the Navy to the SFRA. The Navy's obligation to pay hereunder is subject to the availability of appropriated funds and this shall not be interpreted to require obligations or payments by the Navy in violation of the Anti-Deficiency Act (31 U.S.C. 1341).

b. Notwithstanding the provisions of Section 302.a. above, prior to payment being made to the SFRA, the terms, conditions and insurer, as required by Section 712 below, and as set forth in a final indication of the Environmental Insurance Policies, must be reviewed and approved by the Navy and the SFRA, which approval shall not be unreasonably withheld.

2. Within thirty (30) calendar days after the SFRA has provided the Navy with:

(1) proper documentation establishing that Regulatory Closure has been obtained for the ACES, or portions of the ACES, as set forth in the AOC, and

c. (2) Within a reasonable time after the SFRA has provided the Navy with: proper documentation establishing that Regulatory Closure has been obtained for the ACES, or portions of the ACES, as set forth in the AOC, and a written request from the SFRA to issue the appropriate CERCLA warranty for the ACES, or such portions of the ACES, the Navy shall issue to the SFRA the warranty required under CERCLA, Section 120(h)(3)(C)(iii). The SFRA shall bear the costs of preparing any new legal descriptions for the CERCLA warranty to be recorded.

d. Within a fifteen (15) after receiving any notice from the SFRA under Section 301.f. or 301.g. hereof, the Navy shall confer with the SFRA with regard to any Navy-Retained Condition at issue giving priority to notices concerning the presence of UXO, biological warfare agents, chemical warfare agents or Radiological Materials. The Navy and the SFRA, in consultation with the appropriate Environmental Regulatory Agency or Agencies, shall (i)

environmental condition constitutes a Navy-Retained Condition, or disagree about the action required in response to any such condition under CERCLA, the matter may be submitted to dispute resolution under Section 1001. Consistent with the provisions of above Section 301.h., including being subject to the Maximum Navy Funding Obligation as set forth in Section 401 hereof and the Dispute Resolution Provisions under Section 1001, the SFRA may take any actions deemed necessary, and seek reimbursement from the Navy for the costs associated with such actions. The Navy shall comply with the procedures and terms set forth in Section 301 with respect to discovery of potential Pollution Conditions that may be Navy-Retained Conditions.

Except to the extent any portion of Ineligible Work is a Navy-Retained Condition, the Navy shall have no responsibility for Ineligible Work, and no funds provided under Section 302(a) may be used by the SFRA to fund Ineligible Work; provided, however, that nothing in this Agreement shall prohibit the SFRA, within its sole discretion, from performing Ineligible Work at the SFRA's own cost and expense.

<u>d.</u> e. Any Navy liability for the death of or injury to any person, or the loss of or damage to any property, caused by Navy use of the ACES shall be determined in accordance with the applicable provisions of the Federal Tort Claims Act (28 U.S.C. Section 2671, et seq., as amended), or as otherwise provided by law.

 <u>e.</u> <u>f.</u> The Navy shall cause its performance of any activity with respect to Navy Retained Conditions <u>or any other Pollution Condition for which the Navy has responsibility at or affecting the ACES to be conducted in a manner that will not <u>unreasonably</u> delay <u>theor interfere</u> <u>with</u> SFRA's performance of <u>the Environmental Services or development of the Aces.</u>
<u>f.</u></u>

Article IV

FUNDING LIMITATION AND BUDGETING
Kection 401. Navy's Funding Limitation

The Maximum Navy Funding Obligation for the Environmental Services to be performed by the SFRA under this Agreement is \$ ______. Except as may otherwise be provided in Section 302 above, the Navy will not pay any Environmental Service costs that exceed the amount described in Section 302.a. above. The Navy's obligation to pay any costs hereunder

is subject to the availability of appropriated funds. Nothing in this Agreement shall be interpreted to establish obligations or require payments by the Navy in violation of the Anti-Deficiency Act, 31 U.S.C. §§ 1341 et seq. The SFRA incurs any additional costs, including any costs for services or activities determined to be defined as Ineligible Work, at its own risk. Any statements in this Agreement regarding the SFRA's ability to seek reimbursement for any additional costs, or to negotiate any additional amounts to be paid, do not create a Navy obligation to pay such costs or amounts in excess of the Maximum Navy Funding Obligation, provided that the Navy use its best effort to obtain funds to reimburse SFRA pursuant to Section 301 (i).

Notwithstanding any other terms herein, this Agreement is not intended to mean and shall not be interpreted to obligate the Navy to pay any amount to the SFRA in excess of the Maximum Navy Funding Obligation or to perform any remedial, response or other environmental action. The obligation, if any, to perform such remedial, response, or other environmental action shall be governed solely by applicable law. However, nothing herein precludes the Parties from entering into agreements to address other Navy obligations or activities.

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Article V PAYMENT SCHEDULE

Section 501. General

Subject to the Availability of funds, the SFRA shall be paid in accordance with Section 302 hereof.

Section 502. Payments

a. The amount provided by the Navy is an advance payment to be made to the SFRA. Such payment shall, upon execution by all Parties to this Agreement, be deposited into an interest bearing escrow account pending transfer of the advance payment to the SFRA in accordance with the Escrow Instructions set forth in Appendix --. Payment to the SFRA shall be made in accordance with the advance payment requirements of 32 CFR §33.21(c), as follows:

(1) The SFRA shall maintain or demonstrate the willingness and ability to maintain procedures to minimize the time elapsing between the transfer of the funds from the escrow account to the SFRA and their disbursement by the SFRA to an independent third party payee.

(2) Within a reasonable period of time after receiving the advance payment from the escrow account, the SFRA shall deposit the funds with an independent third party payee such as an insurer. Such independent third party payee shall be responsible for making all payments to a subsequent transferee and/or environmental contractor(s), with whom the SFRA enters into an agreement to perform the Environmental Services or to supervise the performance of the Environmental Services. Funds shall be considered disbursed by the SFRA when the following has occurred:

(A). The SFRA does not retain possession of the funds;

(B). The SFRA cannot get the funds back upon demand (this does not include allowable costs incurred by the SFRA for which the SFRA requests proper reimbursement from the independent third party payee);

(C). The independent third party payee is an independent stakeholder from the SFRA and the party or parties with whom the SFRA enters into an agreement to perform the Environmental Services or supervise the performance of the Environmental Services and not the agent of the SFRA;

(D). The SFRA receives something in exchange for the transfer of funds to the independent third party payee, such as a contractual promise to hold the funds and make payments in accordance with specified procedures.

(3) Any agreement by the SFRA with an independent third party payee must also include the above provisions and satisfy the requirements of 32 CFR §33.21(c).

(4) Interest. Any interest earned on the advance payment while in the escrow account pending transfer to the SFRA and any interest earned on the advance payment by the SFRA prior to the disbursement of those funds by the SFRA to the independent third party payee must be returned to the Navy in accordance with 32 CFR §33.21(h)(2)(i). However, any interest earned on those funds after disbursement from the SFRA to the independent third party payee in accordance with Section 502.a. (2)(A)-(D) are considered funds to be utilized for the purposes of this Agreement.

1 2		Article VI PAYMENT
3 4	Section 601.	RESERVED
5 6 7	Section 602.	Relation to Prompt Payment Act.
8 9 10 11 12	implements t	Agreement is not a contract as defined under OMB Circular A-125, which he Prompt Payment Act of 1982 (31 U.S.C. Section 3901, et seq.). Accordingly, not liable to the SFRA for interest on any untimely payments under this
13	Section 603.	No Direct Navy Payment of SFRA Obligations
14 15 16 17 18 19 20	employees, v The Navy ass from any SFI hereunder for	Navy is not in privity with, and shall not directly pay any SFRA contractors, rendors, or creditors for any costs incurred by the SFRA under this Agreement. Sumes no liability for any of the SFRA's contractual obligations that may result RA performance of duties under this Agreement. The Navy assumes no liability any SFRA contractual obligations to any third parties for any reason. The SFRA to defend and hold the Navy harmless from any such liabilities.
212223		Article VII GENERAL PROVISIONS
242526	Section 701.	Term of Agreement
26 27 28 29 30 31 32	until Regulate this Agreeme shall survive	s terminated under Section 1003 below, this Agreement shall remain in effect bry Closure within the ACES has been obtained. Only the following two terms of ant The requirements and provisions described in Subsections 701.a and 701.b below such termination, and then but only if the Agreement is not terminated as a result of ilure to provide the funds specified in Section 401 above or other Navy default:
33 34 35 36	a. applicable Lo RODs, PCAP	SFRA requirements to maintain compliance with Regulatory Closure and any ng-Term Obligations including but not limited to those required under the CERCLA s, and AOC;
37 38 39		the SFRA's and the Navy's obligations under Section 711 below (including the isions of Sections 101, 102, 301.A, 302, 703, 706, 707, and 801 cross-referenced 1), and; (iii) Section 715.
40 41 42	Section 702.	Amendment of Agreement

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Only a written instrument signed by the parties hereto may amend this Agreement.

Section 703. Successors and Assigns All obligations and covenants made by the parties under this Agreement will bind and inure to the benefit of any successors and assigns of the respective parties, whether or not expressly assumed by such successors or assigns, and may not be assigned in whole or in part without the written consent of the other party. **Section 704.** Entire Agreement This Agreement constitutes the entire Agreement between the parties. All prior discussions and understandings on this matter are superseded by this Agreement. **Section 705.** Severability If any provision of this Agreement is held invalid, the remainder of the Agreement will continue in force and effect to the extent not inconsistent with such holding. **Section 706.** Waiver of Breach No Party shall be deemed to have waived any material provision of this Agreement upon any event of breach by the other party, and no "course of conduct" shall be considered to be such a waiver, absent the waiver being documented in a mutually signed writing. **Section 707.** Notices Any notice, transmittal, approval, or other official communication made under this Agreement will be in writing and will be delivered by hand, facsimile transmission, electronic mail, or by mail to the other party at the address or facsimile transmission telephone number set forth below, or at such other address as may be later designated: With Regard to the Navy: Director, Base Realignment and Closure Management Office Department of the Navy 1455 Frazee Road, Suite 900 San Diego, CA 92108 With a copy to:

1	With Regard to the SFRA:
2	
3	San Francisco Redevelopment Agency
4	One South Van Ness Avenue
5	Fifth Floor
6	San Francisco, CA 94103
7	Attn:
8	
9	With a copy to:
10	
11	Celena Chen, Senior Attorney
12	San Francisco Redevelopment Agency
13	One South Van Ness Avenue
14	Fifth Floor
15	San Francisco, CA 94103
16	
17	With a copy to:
18	
19	Elaine Warren, Assistant City Attorney
20	Office of City Attorney
21	City of San Francisco City Hall
22	Room 234
23	1 Dr. Carlton B. Goodlett Place
24	San Francisco, CA 94102-4682
25	
26	With a copy to:
27	
28	George R. Schlossberg, Esq.
29	Kutak Rock LLP
30	1101 Connecticut Avenue, N.W.
31	Washington, D.C. 20036
32	
33	Section 708. Conflict of Interest
34	
35	The SFRA shall ensure that its employees are prohibited from using their positions for a
36	purpose that is, or gives the appearance of being, motivated by a desire for private gain for
37	themselves or others.
38	
39	Section 709. Access to and Retention of Records
40	
41	The SFRA shall afford any authorized representative of the Navy, DOD, the
42	Comptroller General, or other Federal Government agency access and the right to examine all
43	SFRA records, books, papers, and documents related to the SFRA's performance under this

Agreement and any additional records, book papers and documents that are otherwise required to be retained under the AOC. This includes all such records in automated forms ("Records") that are within the SFRA's custody or control, and that relate to its performance under this Agreement. This right of access excludes any attorney-client communications, attorney work product, or any other legally privileged documents. The SFRA shall retain required records intact in their original form, if not the original documents, or in another form if the Navy approves. Such approval shall not be unreasonably withheld. SFRA record retention requirements shall extend for at least three (3) years following the completion or the termination of this Agreement. The SFRA shall allow the Navy access to the SFRA's records during normal business hours. The Navy will give the SFRA seventy-two (72) hours prior notice of its intention to examine the SFRA's records, unless the Navy determines that more immediate entry is required by special circumstances. Any such entry shall not give rise to any claim or cause of action against the Navy by the SFRA or any officer, agent, employee, or contractor thereof.

Section 710. Change of Circumstances

Each Party will promptly notify the other Party of any legal impediment, change of circumstances, pending litigation, or any other event or condition that may adversely affect such Party's ability to perform this Agreement.

Section 711. Liability and Indemnity, Waiver and Release

a. The SFRA's Obligations and Limited Waiver of Statutory Rights

(1) In consideration of the Navy's payment to the SFRA under Section 302 above, and the other applicable terms of this Agreement, the SFRA agrees that it shall, upon receipt of the payment of the grant award, indemnify and hold the Navy harmless for any of the following, provided, however the SFRA's indemnification obligations under this subparagraph (1)(a) shall in no event apply to Navy-Retained Conditions or which are Uninsured Unknown Conditions:

(A) any claims incurred in responding to environmental conditions Pollution Conditions in the ACES and which are within the scope of Environmental Services; or address otherwise any "Ineligible Work" as set forth in Section 218 performed by or on behalf of the SFRA;

(B) oversight costs for any remedy implemented by the SFRA to the extent that the SFRA is required to install such remedy to achieve Regulatory Closure under this Agreement;

(C) all claims for personal injury or property damage to the extent caused by the SFRA or its contractors in the course of performing the Environmental Services;

1	
2	(D) all natural resource damage claims pursuant to 42 U.S.C. Section
3	9607(a)(4)(C) pertaining to releases of hazardous substances, but only to the extent that such
4	damages were caused, or contributed to, by the negligent or wrongful actions of the SFRA, its
5	contractors or its successors in interest;
6	
7	(E) all costs arising from the negligent performance of the
8	Environmental Services which SFRA performs or causes to be performed;
9	
10	(F) all costs of additional remediation required on or within the
11	ACES as a result of a change in land use from that upon which the initial remedial action
12	selection decision was based when Regulatory Closure was completed;
13	
14	(G) all costs associated with the correction of any failure of any Navy-
15	selected remedy implemented by the SFRA, but only to the extent such costs are directly
16	attributable to the poor workmanship or negligence of the SFRA or its contractors in the
17	performance of said implementation;
18	
19	(H) all costs arising from the correction of any failure of any remedy
20	both selected and implemented by the SFRA; and
21	
22	(I) all costs arising from or associated with claims addressed in the
23	Waiver, Release and Covenant Not to Sue provisions set forth in Section 711.A(6) below.
24	
25	(2) With regard to the ACES, the Parties agree that the SFRA has provided
26	financial assurances reasonably acceptable by the Navy to meet the requirements of 42 U.S.C.
27	Section 9620(h)(3)(C)(ii).
28	
29	(3) Except as otherwise expressly provided by this Agreement, this
30	Agreement shall not be construed to limit, expand or otherwise affect any right that the SFRA
31	may have, in the absence of this Agreement, to take legal action to require the Navy to act with
32	respect to Navy-Retained Conditions, or to seek damages resulting from the Navy's
33	performance or failure to perform any actions with respect to Navy-Retained Conditions.
34	Except as otherwise expressly provided by this Agreement, this Agreement shall also not be
35	construed to limit, expand or otherwise affect any right that the Navy may have, in the absence
36	of this Agreement, to take legal action against the SFRA.
37	
38	(4) Nothing in this Section creates rights of any kind in any person or entity
39	other than the Navy and the SFRA.
40	
41	(5) The SFRA and the Navy agree that the Environmental Services to be
42	caused to be performed by the SFRA in accordance with the terms of this Agreement does not

include any work relating to, nor is the SFRA responsible for indemnification of the Navy for any work related to, Navy-Retained Conditions.

(6) Waivers, Releases, and Covenants Not to Sue. In consideration of the Navy's payment to the SFRA under Section 302 above, and the other applicable terms of this Agreement and as an administrative settlement of past—*fare there any past issues known at this time?*], present, and future claims or causes of action ("claims"), the SFRA, upon receipt of payment, waives, releases, and covenants not to sue or otherwise pursue any cost, claim or liability against the Government relating to:

(A) Any cleanup, response or corrective action associated with or as a result of Known Conditions; Insured Unknown Conditions; Cost Cap Insured Conditions and Additional Insured Conditions environmental within the scope of Environmental Services and;

(B) Any consequential damages related to development delays caused by the Navy's performance of, or failure to perform, investigation or remediation activities with respect to Navy-Retained Conditions; and

 (C) Any cost of redeveloping, reconstructing, altering, repairing, or replacing any "initial" cap/cover or containment remedial action constructed pursuant to a CERCLA ROD, whether or not such activity is addressed in subsequent CERCLA RODs or CAPs, a CERCLA ROD Amendment, an Explanation of Significant Differences ("ESD"), or through a review and approval process by the United States of America and/or State of California pursuant to a Risk Management Plan or CERCLA IC review and approval procedure except to the extent such disturbance or alteration is necessary to comply with the AOC as a result of potential or actual remedy failure, or as a result of addressing Pollution Conditions other than those addressed by the cover, cap or other environmental remedy. In no event shall SFRA be entitled to payment for claims, costs or damages for work or costs incurred pursuant to tisethis Agreement for which it has already been paid pursuant to this Agreement.

(D) Any personal injury or property damage to the extent that it did not accrue proproccur prior to the date of execution of this agreement by both parties.

Section 712. Liability and Insurance

 a. The SFRA shall either self-insure, or carry and maintain general liability insurance, to afford protection with limits of liability in amounts not less than \$5,000,000.00 in the event of bodily injury or death to any number of persons in any one accident.

b. The SFRA agrees to bind subsequent to the execution of this Agreement, and with an effective date of conveyance, Environmental Insurance Policies with reasonably acceptable terms, conditions and coverages to the Navy which shall include both a Cleanup Cost Cap Policy ("Cost Cap Policy") for cost overruns associated with the performance of the Environmental Services and a Pollution Legal Liability Insurance Policy ("PLL Policy"), or similar coverage or coverages, and issued by an insurance carrier that is rated A.M. Best's or better, substantially similar to the Environmental Insurance Policies shown in Appendix 4. Such Policy or Policies will provide that the insurer waive its right of subrogation against the Navy, its officers, agents, or employees. In no circumstances will the SFRA be entitled to assign to any third party any rights of action that the SFRA may have against the Navy under this Agreement, subject to the provisions of Section 711.above. The Navy shall be listed as an Additional Insured with respect to the coverage provided in any Environmental Insurance Policy or Policies. The Navy shall not otherwise be deemed an insured of, nor have any rights with respect to, any other grant of coverage under the Environmental Insurance Policies. [Availability of such Policy or Policies?]

e. RESERVED for additional specific environmental insurance language to be developed.

- <u>b.</u> <u>d.</u>—The SFRA will either self-insure or carry and maintain worker's compensation or similar insurance in the form and amounts required by law. If a worker's compensation or similar insurance policy is obtained, any such insurance policy will provide a waiver of subrogation of any claims against the Navy, its officers, agents, or employees. In no circumstances will the SFRA be entitled to assign to any third party rights of action that the SFRA may have against the Navy.
- e. General Liability Policy Provisions: All general liability insurance which the SFRA carries or maintains, or causes to be carried or maintained, under this Section 712 will be in such form, for such amounts, for such periods of time and with such insurers as the Navy may reasonably approve. Such Navy approval shall not be unreasonably withheld or delayed. All policies issued for general liability insurance required by this Agreement will provide that no cancellation will be effective until at least thirty (30) days after the Navy receives written notice thereof. Any such policy shall also provide a waiver of subrogation of any claims against the Navy, and its officers, agents, or employees. In no circumstances will the SFRA be entitled to assign to a third party any rights of action which the SFRA may have against the Navy. The Navy acknowledges and accepts the SFRA's self-insurance coverage for general liability, worker's compensation, or for any similar coverage.
- <u>d.</u> <u>f.</u> Delivery of Policies: The SFRA will provide the Navy with a certificate of insurance or statement of self insurance evidencing the insurance required for the SFRA. At least thirty (30) days before any such policy expires, the SFRA shall also deliver to the Navy a certificate of insurance evidencing each renewal policy covering the same risks.

e. Environmental Insurance Requirements. Prior to the conveyance of any portion of the ACES to SFRA, SFRA shall procure environmental insurance policies approved by the Navy, which approval shall not be unreasonably withheld, providing "cost cap" or "stop loss" coverage for cost overruns associated with implementing the work required by the CERCLA RODs and further providing pollution legal liability or similar coverage, to the extent available, for Pollution Conditions not addressed by the CERCLA RODs and for third party liability claims associated with Pollution Conditions.

<u>f. A Certificate of Insurance shall be furnished to the Naval Facilities Engineering</u> Command Grants Officer on an annual basis evidencing the above insurance coverage is bound.

Section 713. Reports

To assure that the Navy will receive from the SFRA the appropriate documentation necessary for the Navy to execute the CERCLA covenant, the Navy may request that the SFRA provide additional information concerning the environmental condition of the ACES reasonably necessary to enable the Navy to execute the CERCLA covenant. As soon as possible after any such request is made, if the SFRA can reasonably obtain and release such information, the SFRA shall provide the Navy access to any documents containing such requested information. In any event, the SFRA agrees to provide the Navy such access within ten (10) business days of the Navy's information request.

Section 714. Officials Not to Benefit

The SFRA acknowledges that no member or delegate to the United States Congress, or Resident Commissioner, shall be permitted to share in any part of this Agreement, or receive any benefit that may arise therefrom.

Section 715. Representations

a. The Navy represents that:

(1) it is fully authorized to enter into this Agreement;

(2) the SFRA may rely on the data provided to the SFRA or its contractors by the Navy or the Navy's contractors for purposes of performing the Environmental Services and making any disclosures required under applicable law; and

(3) the information provided to the SFRA by the Navy hereunder fairly and accurately represents the Navy's actual knowledge of the nature and extent of contamination within the ACES.

b. The SFRA represents that:

(1) it is a local reuse organization approved by the City in accordance with Section 2824 (a) of the National Defense Authorization Act for Fiscal Year 1991 (Public Law 101-510), as amended, and is fully authorized to enter into this Agreement; and,

(2) it enters into this Agreement cognizant of the requirements and prohibitions set forth in the Anti-Deficiency Act, and,

(3) any provision of this Agreement that states or implies that the Navy will reimburse the SFRA for any costs incurred, or that the Navy will perform any actions with respect to Navy-Retained Conditions, are wholly subject to the Anti-Deficiency Act.

Section 716. Excess Funds

 Funds, as provided for in Section 401 and Section 502 above, are only to be expended for the purposes for which they were provided for under the terms of this Agreement. In accordance with the procedures outlined in 32 CFR 33.50, any funds paid to the SFRA that remain unencumbered for allowable costs, after all regulatory approvals have been obtained and the CERCLA warranty has been issued by the Navy, are funds which may be determined to be excess by the Navy and not authorized to be retained by the SFRA and upon written demand by the Navy, the SFRA must immediately refund to the Navy those excess funds.

Article VIII APPLICABLE LAWS AND REGULATIONS

Section 801. Applicable Law

This Agreement is entered into incident to the implementation of a Federal program. Accordingly, as it may affect the rights, remedies, and obligations of the United States, this Agreement will be governed exclusively by, and be construed only in accordance with Federal law.

Section 802. Governing Regulations

This Agreement shall be enforced and interpreted in accordance with the Federal laws and regulations, directives, circulars, or other guidance cited in this Agreement. This Agreement will be administered according to the following authorities: DoD Directive 3210.6; the Uniform Administrative Requirements for Grants and Cooperative Agreements; other applicable portions of Title 32 of the Code of Federal Regulations, and pertinent OMB Circulars. If the provisions of this Agreement conflict with any such authorities, those authorities will govern.

Section 803. Environmental Protection

Each Party agrees that its performance under this Agreement shall comply with all applicable state, Federal and local environmental laws and regulations.

Article IX
PROCUREMENT

1 2

Section 901. SFRA Contracts

The SFRA's acquisition of goods and services to perform this Agreement will comply with the instructions and procedures contained in 32 CFR Section 33.36(b)(1) through (12). The SFRA must not contract with any party that is debarred, suspended, or otherwise excluded from, or ineligible for, participation in Federal assistance programs under Executive Order 12549, "Debarment and Suspension," and applicable DOD regulations thereunder.

Section 902. Preference for Local Residents

a. Preference is allowed in entering into contracts with private entities for services to be performed at a military installation that is affected by closure or alignment under a base closure law. The Secretary of Defense may give preference, consistent with Federal, State, and local laws and regulations, to entities that plan to hire, to the maximum extent practicable, residents of the vicinity of such military installation to perform such contracts. Contracts for which the preference may be given include contracts to carry out environmental restoration activities or construction work at such military installations. Any such preference may be given for a contract only if the services to be performed under the contract at the military installation concerned can be carried out in a manner that is consistent with all other actions at the installation that the Secretary is legally required to undertake.

b. Definition. In this section, the term "base closure law" means the following:

(1) The provisions of title II of the Defense Authorization Amendments and Base Closure and Realignment Act (Public Law 100-526; 10 U.S.C. 2687 note).

(2) The Defense Base Closure and Realignment Act of 1990, as amended (part A of title XXIX of Public Law 101-510; 10 U.S.C. 2687 note).

c. Applicability - Any preference given under subsection (a) shall apply only to contracts entered into after the base closure law was enacted.

A r t i c l e X TERMINATION, ENFORCEMENT, CLAIM AND DISPUTE RESOLUTION

Section 1001. Dispute Resolution

a. Except as otherwise provided in this Agreement, these dispute resolution provisions are the sole recourse of any Party with respect to disputes and the enforcement of any terms of this Agreement.

b. A dispute shall be considered to have arisen when one Party sends the other Party written notice of such dispute. Such written notice will include, to the extent available, all of the following information: the amount of monetary relief claimed or the nature of other relief requested; the basis for such relief, and; any documents or other evidence pertinent to the claim.

 c. If a dispute arises under this Agreement, the Parties agree to attempt to resolve the dispute at the staff level. The Parties shall confer at the staff level within fifteen (15) days after a notice of dispute is received. Should staff-level discussions not resolve the dispute within such fifteen (15) day period (or longer, if agreed to by the Parties), the Parties agree to elevate the dispute to designated mid-level management. Mid-level management shall then attempt to resolve the dispute within thirty (30) days (or longer, if agreed to by the Parties) after receiving the dispute. If Mid-level management cannot timely resolve the dispute, the Parties agree to then raise the issue with their respective senior-level management. Senior -level management shall then attempt to resolve the dispute within thirty (30) days (or longer, if agreed to by the Parties) after receiving the dispute. Each Party shall have the discretion to determine the person(s) to represent it at any meeting convened under this section.

d. If the dispute cannot be resolved after exhausting the remedies under Section 1001c. above, the dispute shall be appealed to the Director of the Base Realignment and Closure Office at the address indicated in Section 707 above. Such appeal must be written, and contain all of the documentation and arguments necessary for a decision. The Director shall render a decision in a timely manner. If the SFRA disagrees with the Director's decision, the SFRA may, by providing notice to the other Party, pursue whatever remedies that the SFRA may have available at law or in equity.

e. To the extent that there is a conflict between the Dispute Resolution provisions or process set forth herein and any dispute resolution provisions or process contained in the Amended FFA, the dispute resolution provisions and process of the Amended FFA shall control.

Section 1002. Enforcement

Either party may enforce this Agreement according to its terms. Without limiting either party's enforcement rights, in accordance with the terms of 32 CFR Section 33.43, Enforcement, for noncompliance of Grantee or subgrantee shall include:		
a. Temporarily withholding cash payments pending correction of the deficiency by the SFRA or Sub-grantee or more severe enforcement action by the awarding agency;		
<u>b.</u> a. Disallowing (denying both use of funds and matching credit for) all or part of the cost of the activity or action that is not in compliance;		
<u>c.</u> <u>b.</u> Wholly or partly suspending or terminating the current award for the SFRA's or the Sub-grantee's program. Any award termination will be conducted under Section 1003 below.		
d. e. Withholding further awards under this Agreement; and		
e. d. Taking other remedies that may be legally available.		
Section 1003. Termination		
a. This Agreement may terminate by its own terms under Section 701 above, or by a party under this Section 1003.		
b. Reserved.		
c. Reserved.		
d. If a Party materially breaches this Agreement, the non-breaching party, to preserve its right to terminate, must provide the breaching party with a notice of intent to terminate. The breaching party shall have thirty (30) days to cure the breach, unless a longer period is agreed upon, in writing, by the parties. If the breaching party fails to cure the breach within the thirty (30) day (or longer, if agreed upon) period, then the non-breaching party may, in its discretion, terminate this Agreement no sooner than sixty (60) days after the cure period has expired. The existence of a material breach shall be finally determined under the dispute resolution procedures specified in Section 1001 above. Notwithstanding anything to the contrary in this Section 1003.d, the breaching party shall have ten (10) days to cure a breach that arises from any failure to make a required payment under this Agreement.		
e. If this Agreement is terminated for reasons other than those set forth in Section 701 above, the SFRA shall immediately:		
(1) Stop work;		

1	(2) Place no further subcontracts or orders (referred to as subcontracts in this
2	clause) for materials, services, or facilities;
3	
4	(3) Terminate all subcontracts;
5	
6	(4) With approval or ratification to the extent required by the Navy, settle all
7	outstanding liabilities and termination settlement proposals arising from the termination of any
8	subcontracts; any such approval or ratification will be final;
9	
10	(5) Take any action that may be necessary to protect human health or the
11	environment against imminent and substantial endangerment thereto, or to protect and preserve
12	any Navy-owned property at the ACES, as the Grant Officer may direct; and
13	
14	(6) Return or cause to be returned to the Navy any funds held by the SFRA
15	or the Escrow Agent not otherwise committed for allowable costs of payment for
16	Environmental Services performed in accordance with this Agreement.
17	
18	The SFRA agrees to insert such provisions in its contracts, and to require that such
19	provisions be placed in any subsequent subcontracts between the SFRA's contractors and their
20	subcontractors, so as to effect the provisions above.
21	
22	f. If this Agreement is terminated under this Section 1003, the status of the parties
23	with respect to environmental conditions Pollution Conditions at the ACES shall revert to-as the
24	status that existed immediately preceding the effective date of this Agreement.
25	
26	g. A party's right to terminate, and any determination of funds available
27	for reimbursement, under this Section 1003 shall be subject to the dispute resolution procedures
28	in Section 1001 above.
29	
30	Section 1004. Effects of Suspension and Termination
31	
32	a. Except for allowable costs in accordance with 32 CFR Section 33.22 and
33	the applicable OMB Circulars, any costs to the SFRA resulting from obligations incurred by the
34	SFRA during a suspension, or after termination of payments, are not allowable unless the Navy
35	expressly authorizes them in the notice of suspension or termination, or subsequently
36	authorizes such costs. Any other SFRA costs incurred during suspension or after termination
37	which are necessary and not reasonably avoidable are allowable only if:
38	
39	(1) the costs result from obligations which were properly incurred by the
40	SFRA before the effective date of suspension or termination, are not in anticipation of it, and,
41	in the case of a termination, cannot be cancelled; and

1 2	(2) the costs would be allowable if the Agreement were not otherwise suspended or expired at the end of the funding period in which the termination takes effect.
3	
4	b. The enforcement remedies specified in this section do not relieve the SFRA or
5	its subcontractors from compliance with 32 CFR Section 33.35, Subpart C, or 32 CFR Part 25,
6	including the restrictions on entering into a covered transaction with any party which is
7	debarred, suspended, or is otherwise excluded from, or ineligible for participation in, Federal
8	assistance programs under Executive Order 12549, "Debarment and Suspension."
9	Article XI
10 11	LEGAL AUTHORITY
12	LEGAL AUTHORITI
13	Section 1101. Legal Authority
14	Section 11010 Edgar Hamority
15	The parties hereby represent and warrant that they are under no existing or reasonably
16	foreseeable legal disabilities that would prevent or hinder them from fulfilling the terms and
17	conditions of this Agreement. The parties will promptly notify each other of any legal
18	impediment that arises during the term of this Agreement that may prevent or hinder the party's
19	abilities to perform its duties under this Agreement.
20	
21	
22	
23	IN WITNESS WHEREOF, and intending to be legally bound hereby, the parties to
24	this Agreement, by their authorized representatives, hereby cause this Agreement to be
25	executed.
26	
27 28	SAN FRANCISCO REDEVELOPMENT AGENCY
29	SAN FRANCISCO REDEVELOT MENT AGENCI
30	By:
31	NAME:
32	TITLE: Director
33	
34	Dated:
35	
36	
37	THE UNITED STATES OF AMERICA
38 39	By:
39 40	By: Mr. Robert Griffin
40	Assistant Commander for Acquisition, Naval Facilities Engineering Command
41	Assistant Commander for Acquisition, Ivavar Facilities Engineering Command
43	Dated:

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